



**JOINT MEETING
of the
FREMONT MOBILITY COMMISSION
and
FREMONT RECREATION COMMISSION**

General Order of Business

- 1. Call to Order and Roll Call**
- 2. Oral Communications**
- 3. Action Item**
- 4. Commissioner Reports**
- 5. Adjournment**

Any person desiring to speak on a matter that is not scheduled on this agenda may do so at this time.

IMPORTANT NOTICE REGARDING THE RECREATION COMMISSION MEETING

Pursuant to State of California Executive Order N-29-20 dated March 17, 2020, regarding the COVID-19 pandemic, the City Council Chambers will not be open for April 7, 2021 meeting of the Recreation Commission. The meeting will be conducted remotely via video/teleconference.

The Public may watch and/or participate in the public meeting by joining the meeting through the Zoom Videoconference link provided below. The public may also join the meeting by calling the below listed teleconference phone number.

Submission of Public Comments: For those wishing to make public comments at the June 16, 2021 Joint Recreation Commission & Mobility Commission Meeting, you may either: (1) submit your comments by email prior to the meeting, or (2) by Spoken Public Comment during the meeting.

How to submit Public Communications/Public Comment by email prior to the meeting:

Send an email to RDalton@fremont.gov by 2:00 p.m. the day of the meeting. Please identify the agenda item number and meeting date in the subject line of your email, or specify that it is not related to an agenda item. Emails will be compiled into files by agenda item number, distributed to the Recreation Commission, Mobility Commission and staff, and published in the City's Agenda Center on www.fremont.gov. Electronic comments on agenda items for the Recreation Commission meeting may only be submitted by email. Comments via text and social media (Facebook, Twitter, etc.) will not be accepted.

How to provide Spoken Public Comment during the meeting: The meeting will begin at 7 p.m. Whether you participate online or by phone, you may wish to "arrive" early so that you can address any technology questions prior to the start of the meeting.

Joint Recreation Commission and Mobility Commission Meeting Zoom Webinar:

<https://zoom.us/j/95890477240?pwd=aDkxVkhTNzhMSnkzdIN0UnZkK2tMUT09>

Password: 536011



Order of Discussion

Generally, the order of discussion after introduction of an item by the Chair will include comments and information by staff followed by Recreation Commission and Mobility Commission questions or inquiries. The applicant, or their authorized representative, or interested citizens may then speak on the item. At the close of public discussion, the item will be considered by the Recreation Commission and Mobility Commission and action taken.

Public Communications

Any person desiring to speak on a matter which is not scheduled on this agenda may do so under the Public Communications section. Please be aware provisions of California Government Code Section 54954.2(b) prohibit the Recreation Commission and Mobility Commission from taking any immediate action on an item which does not appear on the agenda, unless it meets stringent requirements. The Chair may limit the length of your presentation.

Assistance

Assistance will be provided to those requiring accommodations for disabilities in compliance with the Americans with Disabilities Act of 1990. Interested persons must request the accommodation at least 2 working days in advance of the meeting by contacting Rene Dalton at (510) 494-4535.

Information

For Information on current agenda items please contact Rene Dalton at (510) 494-4535.

Information about the City or items scheduled on the Agenda and Report may be referred to:

Rene Dalton
Public Works/Transportation Engineering Division
Telephone: (510) 494-4535

Your interest in the conduct of your City’s business is appreciated.

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| <p>Mobility Commissioners Mark Spencer, Chair Erin Vaca, Vice Chair Flavio Poehlmann Ken Wu Melissa Avery Nisar Ahmed Julie Huang (Two vacant)</p> | <p>Recreation Commissioners Jannet Benz, Chair Elissa Winters, Vice Chair Brian Hughes Mia Mora Sundar Sankaran Larry Thompson (One vacant)</p> |
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**JOINT MEETING
of the
FREMONT MOBILITY COMMISSION
and
FREMONT RECREATION COMMISSION**

Wednesday, June 16, 2021

7:00 pm – 8:30 p.m. (Approximate)

TELECONFERENCE VIA ZOOM

<https://zoom.us/j/95890477240?pwd=aDkxVkhTNzhMSnkzdIN0UnZkK2tMUT09>

Password: 536011

AMENDED AGENDA

Mobility Commissioners

Mark Spencer, Chair
Erin Vaca, Vice Chair
Flavio Poehlmann
Ken Wu
Melissa Avery
Nisar Ahmed
Julie Huang
(Two vacant)

Recreation Commissioners

Jannet Benz, Chair
Elissa Winters, Vice Chair
Brian Hughes
Mia Mora
Sundar Sankaran
Larry Thompson
(One vacant)

1. Call to Order and Roll Call

2. Oral Communications

Any person desiring to speak on a matter that is not scheduled on this agenda may do so at this time.

3. Action Item - Draft Trail Strategy Plan

Public Works and Community Services Staff will provide a presentation on the Draft Trail Strategy Plan document. The purpose of Fremont's Trails Strategy Plan is to provide an overarching framework and for the development and implementation of trail projects in Fremont. The Plan is a resource document that expands on the City's Bicycle and Pedestrian Master Plans to deal with trail facilities which are for the exclusive use of bicyclists and pedestrians and can serve transportation and recreation purposes. The Plan's development has been coordinated with the Parks and Recreation Master Plan. Staff recommends that the Fremont Mobility Commission and the Fremont Recreation Commission support the adoption of the Fremont Trail Strategy Plan and recommend approval to the City Council on July 20, 2021.

The draft Trail Plan is available at <https://www.fremont.gov/3551/Trails-Strategy-Plan>.

4. Commissioner Reports

5. Adjournment

**JOINT RECREATION COMMISSION & MOBILITY COMMISSION MEETING
VIRTUAL MEETING VIA ZOOM WEBINAR
June 16, 2021 | 7:00 P.M.**

STAFF REPORT

3. ACTION ITEM – DRAFT TRAILS STRATEGY PLAN

Executive Summary: The purpose of Fremont’s Trails Strategy Plan (Trail Plan) is to provide an overarching framework and guidance for the implementation of future trail projects in Fremont. The Trail Plan is a resource document that expands on the City’s Bicycle and Pedestrian Master Plans, and it focuses on trail facilities for the exclusive use of bicyclists and pedestrians while serving active transportation and recreation purposes. The Trail Plan’s development has been coordinated with the concurrent development of the Parks and Recreation Master Plan. The draft Trail Plan is available at <https://www.fremont.gov/3551/Trails-Strategy-Plan>. City staff will receive public comments on the Draft Trails Strategy Plan through July 2, 2021.

Staff requests motions from both the Mobility Commission and the Recreation Commission to support the draft Trail Plan and to forward it to the City Council for final review and adoption. Staff is tentatively scheduled to present the draft Trail Plan to the City Council at its July 20, 2021 meeting.

BACKGROUND: Over the past 10 years the City of Fremont has adopted a number of plans and policies that support the development of a connected trail network for transportation and recreation use. The Trails Plan builds on the framework identified in the Land Use, Mobility, and Parks and Open Space Chapters of the 2011 General Plan, and it expands upon the bike and pedestrian network identified in the City's Bicycle Master Plan (adopted in 2018) and Pedestrian Master Plan (adopted in 2016). While the City’s Bicycle and Pedestrian Master Plans include trail facilities as part of their recommendations, the two plans placed significant emphasis on facilities along public roadways. In contrast, the Trail Plan focuses on facilities that are separated from roadway corridors for the exclusive use of bicyclists and pedestrians. In a few cases, the Trail Plan included on-street facilities that provide connections to a trail corridor or critical links within a larger off-street corridor.

The Trail Plan project began in November 2019. Staff was assisted by a consultant team led by Trail People. The draft Trail Plan incorporated results from both a technical analysis and extensive community input. Technical analysis included review of existing plans, studies, and policies; inventories and mapping of existing and proposed trail facilities; and input from a Technical Advisory Committee (TAC) consisting of representatives from regional agencies which manage trails or own linear rights-of-way with trail potential in Fremont. Community input was obtained through a trails-focused survey, web-based interactive map, a separate survey done as part the Parks and Recreation Master Plan project, the City’s Mobility Commission, and a focus group comprised of bicycle, pedestrian, and trail users. The diverse range of public input has resulted in a Trail Plan document that provides a rich resource to guide the development of trail facilities in Fremont.

DISCUSSION:

The purpose of the Trail Plan is to provide an overarching framework for the development and implementation of trail projects in Fremont. The Trail Plan identifies a long-term vision of comprehensive trail network, while also highlighting a subset of corridors and projects that are either currently under development or could realistically be pursued within the next ten years. The Trail Plan provides a comprehensive resource document for developing and managing trails, and it covers topics such as trail design, access, trailside features, operations, and maintenance. It is intended to provide insights for the Fremont community about the level of resources needed to develop and support the City's vision trail network, including the funding needs for capital, operations, and maintenance costs. Prior to construction, all trail corridors will go through its own project specific feasibility assessment, environmental review, and additional community outreach.

The main elements of the Trail Plan are summarized below:

- **Community Input Summary** – The City hosted a trails-focused survey between June and September of 2020 through the Open City Hall platform, which received over 483 responses. The survey also included a link to an interactive web map through which an additional 311 unique comments were obtained. The public survey indicates the most frequently mentioned trail improvements were developing new connections across major barriers (such as freeways and creeks) and developing new regional trail corridors. Overall, enhancements highlighted in the survey responses included developing new trail corridors, provide better trail connection to existing on-street bikeways and sidewalks, improving existing trails, improving safety at trail crossings, improving overall trail maintenance and management, and providing amenities and trailside elements. The most frequently suggested trail corridors for new trail development included the Niles Canyon Trail, East Bay Greenway, Hetch-Hetchy Trail in the Warm Springs area, Bay Trail, and the Dumbarton Bridge to Quarry Lakes Trail. Lastly, through the public survey from the Parks and Recreation Master Plan project, the Fremont Community rated trails as a high priority investment, with paved trails and unpaved trails rated as the first and third highest scoring investment type overall. Appendix B, Community Outreach Details, provides an in-depth discussion of the public survey results.
- **Fremont Trail Network** - Fremont has an existing trail network comprised of 60.7 miles of trails and pathways. The Trail Plan identifies a vision network of 79.1 miles of additional trails and pathways for a total planned trail network of 139.8 miles. The Trail Plan presents detailed overviews and high-level improvement recommendations for 24 trail corridors that are not already being addressed by current studies or plans, including both regional trails and local neighborhood trails. Appendix A, Fremont Trail Corridors, provides a detail review of the identified 24 trail corridors.
- **Trail Corridor Ownership** – The proposed trail network lies in land that is owned or managed by a range of agencies. As a result, some trail corridors may require the City to partner with other agencies to jointly develop the trails and allocate maintenance responsibilities. Chapter 6 of the Trail Plan provides a discussion of the trail corridor ownership.
- **Typology Framework and Design Guidelines** – The Trail Plan introduces a “typology” framework for classifying different trail corridors according to their roll in the overall trail network and

anticipated use. The Trail Plan presents three main trail typologies—Regional Trails, Community Connectors, and Neighborhood Trails. The different trail typologies have implications for how a trail or trail crossing should be designed and operated in order to minimize trail user conflicts and maximize user experience. Chapter 7 of the Trail Plan provides a detailed write-up of the recommended typology and trail design.

- **Trail Priorities** - The Trail Plan analyzed and prioritized all 24 identified trail corridors based on a comprehensive set of criteria, including public input, relative benefits, and feasibility. The prioritization of trail corridors in the Trail Plan is intended to provide a general guidance to the City for selecting trail corridors for future implementation. However, the City’s bi-annual Capital Improvement Plan will remain the definitive budget document through which capital projects (including trail projects) are identified for implementation.
- **Operations and Maintenance** – The Trail Plan identified operations and maintenance needs associated with the planned trail network. The Trail Plan estimates an annual cost of \$3.29 million (some of which would be shared by other agencies) to maintain the City’s vision trail network. The need to identify additional resources for trail maintenance is a significant policy issue raised by the Trail Plan.
- **Funding and Implementation** - Trail projects are significant projects which require substantial effort and resources to implement. The Trail Plan identifies a total funding need of approximately \$342 million to implement the vision trail network, and it identifies various local, regional, state, and federal funding sources that the City can explore for future project implementation. Chapter 11 of the Trail Plan provides a detail discussion of the priorities, costs and potential funding sources.

CONCLUSION: The on-going development, expansion, and maintenance of the City’s trail network are strongly supported by the City’s adopted sustainability, complete streets/multimodal transportation, active community, open space access, and age-friendly community policies. The proposed draft Trail Plan provides an ambitious vision trail network and comprehensive resources to guide the future development, funding, design, and maintenance of that vision network.

ENCLOSURES: The draft Trail Plan in its entirety with Appendix A and B can be reviewed at the Fremont website at the following link: <https://www.fremont.gov/3551/Trails-Strategy-Plan>.

RECOMMENDATION: Staff recommends that the Fremont Mobility Commission and the Fremont Recreation Commission support the adoption of the Fremont Trail Strategy Plan and recommend approval to the City Council on July 20, 2021.

ATTENDING VIRTUAL MEETINGS

ZOOM WEBINAR COMMISSION MEETING

How the Meeting Will Work

Joint Recreation Commission & Mobility Commission meeting will be held via Zoom Webinar. The City of Fremont Public Works/Transportation Engineering Division is hosting the meeting. The Recreation Commission, Mobility Commission, and City staff who have presentations are the **panelists**, and Fremont residents and members of the public are **attendees**. Webinar attendees do not interact with one another; they join in listen-only mode, and the host can unmute one or more attendees as needed.

How to Provide Public Comments

Staff at Public Works/Transportation Engineering Division is accepting public comments on behalf of the Recreation Commission and Mobility Commission via Email. Please add the meeting date in the subject line such as in the example below.

- **Email Address:** RDalton@fremont.gov
- **Subject:** Public Comment for the Upcoming Joint Recreation Commission & Mobility Commission Meeting 6/16/21 – (Please identify the agenda item number)
- **Send email by:** 2 p.m., Wednesday, June 16, 2021

Live Public Comment: If you are unable to provide a written comment (by email), you may join the webinar as an attendee to comment during the public comment portion of the agenda.

You may access the webinar via the link below. Public participation guidelines are provided in the right column of this page.

- Joint Recreation Commission and Mobility Commission Meeting Zoom Webinar:
<https://zoom.us/j/95890477240?pwd=aDkxVkhTNzhMSnkzdIN0UnZkK2tMUT09>
Password: 536011



Public Participation Guidelines

Below are recommendations from the Recreation Division to be considered for use by members of the public in meetings conducted via Zoom Webinar.

- **Identification:** Upon entering the webinar, please enter your name, number or other chosen identifier, so that the host can call upon you during the public comment period.
- **Raise Hand (pictured above):** You have the ability to virtually raise your hand for the duration of the webinar, but you will not be acknowledged and your mic will remain muted until you are called on during the public comment period. Click *9 to raise a hand to speak, via phone. Click **Lower Hand** to lower it if needed.
- **Public Comment Period:** Use “Raise Hand” to be called upon by the host. The host will unmute your mic and you will have the ability to share your comment. Each speaker is allowed up to three (3) minutes, at the discretion of the Chair. We kindly request speakers to mute or turn down the broadcast, when it is their opportunity to speak, as it may cause interference with the speaker system.
- **Use headphones/mic** for better sound quality and less background noise.

